Complex Evaluation Methods – The Evaluator as Objective Analyst and Salesperson (and Occasional Punching Bag) Presentation at the

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Purpose

 Talk about the use of complex methods in program evaluation

- Not a method discussion.
 - No formulas...promise
- Focus: The use of these methods in evaluations when the methods are not well understood
 - Especially in cases where the results show the program is ineffective or not meeting its objectives



Cast of characters

- Program managers/champions
 - Usually involved in the evaluation
 - Usually have a vested interest in seeing success of the program
- Evaluator
 - Provide an *objective* answer to the evaluation questions
- Method
 - A conduit to answer the evaluation questions



A matter of interpretation

Will the method work?

- Evaluator
 - Can the method be applied to the available data to generate a valid estimate of the program impact?
- Program manager
 - Will the method show my program is successful?



What are complex methods?

- Often involve advanced statistical techniques
 - Limited understanding by program managers
 - The evaluator becomes the sole expert
- Specific techniques
 - Regression analysis adjusting for selectivity
 - Propensity score matching



When do we use them?

- Prerequisites
 - Good data!
 - Know how to apply the method
- Often employed to adjust for or overcome data issues
 - Selectivity
 - Missing data
- Overcome a roadblock



Success story: Value of the Energy Star Program

- What's the monetary value of the program to members?
 - Among REITs in the Buildings Program
- Issues
 - Self-selection
 - Intangible value
- Approach: Statistical model that accounted for self-selection using a theoretical measure of intangible value (Tobin's Q)
- Evaluation showed a significant value of participation
 - However, no value for participation in an important program component



Success story: Impact of enforcement on water quality

- What impact does enforcement have on water quality?
- Issues
 - Complex path to the outcome
 - Two-way relationship
- Approach: two stage statistical model followed by use of a water quality engineering model
- Significant impacts were found
 - Lots of questions from program managers



Painful story #1

- Program collected data before and after the program
 - Some selectivity in collected data
- Used PSM to estimate program effects
 - Program manager agreed on the method
- Found small impacts
- Lots of push back from program
 - Focused on method used



Painful story #2

- Program needed two things:
 - Number to report to OMB under GPRA in the near-term
 - Valid method for the use over the longer term
- Near-term method: based on member self-assessments
- Longer-term method: accounted for missing data and selectivity
 - Meant to be the valid approach
- Problem: Near-term method found bigger impact
 - Guess which method was axed



What happened?

- Energy Star
 - Good education: lots of time spent educating the program managers
 - Precedence
- Enforcement and Water Quality
 - Peer review
 - Willing to explain approach / do re-analysis
 - Precedence
- Painful story #1
 - Agreement on method... not acceptance
 - Didn't educate well enough
- Painful story #2
 - Didn't educate well enough
 - Peer review done too late



Lessons

- Don't rely on the "wow" factor
 - Program managers may or may not be impressed with the method
 - Don't really care about method unless the results show the program is ineffective
- When using complex methods, the method is ALWAYS under scrutiny
 - Method is never in the background as it should be
- Agreement is not the same as acceptance
- Within-project peer review is valuable
 - Get reviewer as close to the program as possible



Best practices

Cross-validate

Show precedence

- Push for use of peer review
- Develop your plain English method descriptions
 - Translate method into English
 - Help manager understand that the method is the most appropriate technique



What's our role?

- Objective analyst
 - Apply the most appropriate method to answer the evaluation questions
- "Salesperson". Be able to explain:
 - The method
 - WHY the method is needed
 - Why the method "works"
- Punching bag
 - More accurately, the person who will be put to task to explain why "the method" found the program was not meeting its objectives



Value-added of evaluation

- Objectivity
- Appropriate method
 - Apply a method that will provide a valid answer to the question

- What should be the value-added?
 - Education on method (be a salesperson!)
 - Buy-in on method up front
 - Agreement plus acceptance

