The Importance of Context in Environmental Evaluation

Debra J. Rog, Ph.D.

Westat

American Evaluation Association

June 8, 2009

Overview of Today's Presentation

 Opportunities and challenges in evaluating environmental programs and policies

The need for context sensitivity

 How AEA can support environmental evaluation practice and policy

Challenges in Environmental Evaluation

- The complexity of the interventions and their causal paths
 - Involving both social and physical processes
 - Confounded by a number of externalities
 - Requires having multiple indicators and examining multiple pathways
- In some instances, the ability to measure effects but not the causal mechanism or mechanisms
- The long-time frames for results to be realized
- Range of stakeholders with diverse and often conflicting beliefs, values, assumptions

Context-Sensitive Evaluation

 Emerging from the recent debate over methods is the recognition of the need for contextually-sensitive evaluation practice

 Contextually-sensitive evaluation practice matches methods to the conditions in the context and the needs of the stakeholders

Balancing Rigor, Needs, Context

 Challenge is to balance rigor, needs, and context in the study design

 Goal is to provide the highest quality, most actionable evidence

 Often takes intimate knowledge of the context and stakeholder needs at various levels

- Fitting the method to key features of a program context and its broader environment
- Using a range of design, data collection, and analytic strategies – many of them more recent methodological advances – that can improve the quality of outcome-based evidence
- Actively involving stakeholders including consumers – throughout the effort

Addressing the Context

Context Broadly Defined

- "Problem" context
- Intervention context
- Program/project context/setting
- Decision-making context(s)
- Evaluation context

Context-Sensitive Strategies for Producing Actionable Evidence

Improving the Quality of the Evidence

- Producing actionable evidence through an array of:
 - strategies to rule in or rule out alternative explanations
 - techniques for improving the accuracy of the estimates of program effects
 - strategies for improving the explanatory power of our studies

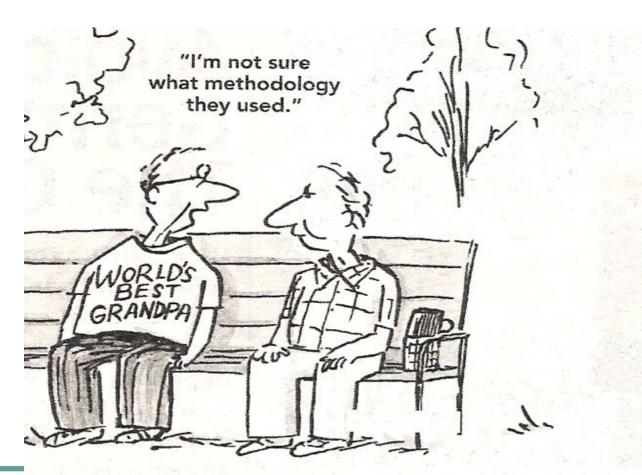
Attribution Quandaries

FRANK & ERNEST® by Bob Thaves



Establishing Causality/Ruling Out Alternatives

- Clarifying nature of the counterfactual and degree of expected bias
- Conducting plausibility analysis of threats to validity
- Collecting data on rival explanations
- Building in contrarian views

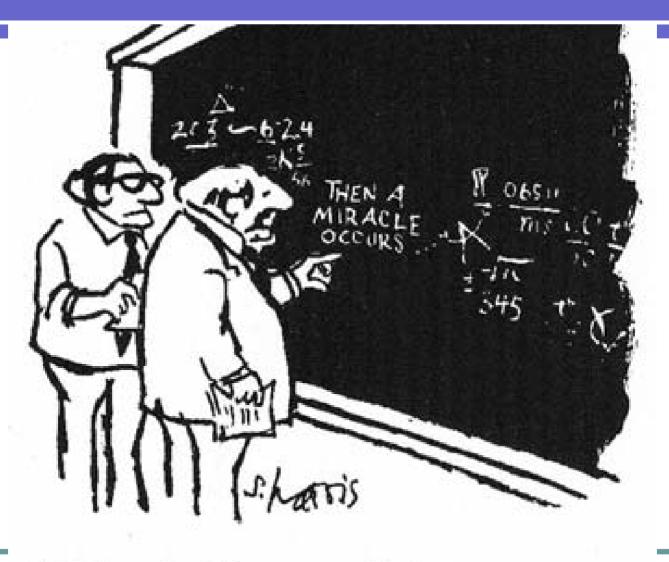


CARLA VENTRESCA AND HENRY BECKETT

Improving The Accuracy Of The Estimates Of Effects

- Strengthening designs:
 - Conducting evaluability assessments to target studies
 - Incorporating attention to the program fidelity of treatment
 - Matching on pre-tests
 - Using statistical matching strategies such as propensity scores
 - Using measures such as U3 that is an effect size measure for pre-post designs

Explanatory Power



"I think you should be more explicit here in step two."

Enhancing Explanatory Power

- Improving the depth of findings through:
 - Use of explicit conceptual model/theory
 - Incorporating a focus on the 'why' and 'why not'
 - Explicating the causal 'generative' mechanisms within a program/policy

Enhancing Explanatory Power

- Incorporating analyses that:
 - examine mediators linking program/policy activities with outcomes and change
 - examine unintended outcomes
 - attend to patterns of change
 - go beyond "averages" to understanding variation in outcomes

Involving Stakeholders

Attention to Stakeholders and Social Justice

- Stakeholder involvement
 - Who is involved
 - When and how they are involved/provide guidance
 - What priority is given to input from different stakeholders

Attention to Stakeholders and Social Justice

- Social justice
 - Sensitivity to conducting study and disseminating findings that do not further disenfranchise the least advantaged
 - Transparency of methods, flaws, qualifications

The Role of AEA

American Evaluation Association

- Began officially in 1986
- Current membership is at nearly 6,000 members
- Continue to show signs of growth, diversity, and stability
 - Growth is a reflection of increased demand for evaluation globally, need for professional support and community, and for interest in quality evaluation

AEA: Programs and Supports

- Active Topical Interest Groups and Local Affiliates
 - Relevant TIGs
 Environmental Program Evaluation

Evaluation Managers and Supervisors

Government and Evaluation

- Annual Conference (over 2500 attendees)
 - This year's theme "Context and Evaluation"
- Summer Institute in collaboration with CDC
- Growth in professional development workshops
- Guiding Principles
- Active Listserv "EvalTalk"
- Active Website (www.eval.org)
 - On-line directory for networking
 - On-line forums are new strategy for member engagement
 - Onsite resource library
 - On line access to 4 key evaluation journals
- Evaluation Policy Task Force

AEA: Evaluation Policy

 Established an Evaluation Policy Task Force (EPTF) in 2007

 Charge is to assist AEA in developing an ongoing capability to influence evaluation policies that are critical to the practice of evaluation

Examples of AEA's Policy Work To Date

- Comments on OMB PART Guidance document
- Meeting with and presentation to work group of OMB's Performance Improvement Council
- Development of one page hand-outs describing evaluation and evaluators and what they can offer to effective government
- Development of "An Evaluation Roadmap for a More Effective Government"

Evaluation Roadmap Framework

Scope and Coverage of Evaluation

Management

Quality and Independence

Transparency

Evaluation Scope and Coverage

- As a tool throughout the life-cycle of programs and policies
- Evaluate to support and inform program decision-making and management

- Tailor approach and methods to the questions, program and context, audience
 - Range of approaches likely required

Evaluation Management

- Administered by professionals with competence in evaluation
- Guided by annual and long-term evaluation plans, and written evaluation policies
- Provided sufficient and stable sources of funds
- Provided high level support for evaluation

Quality and Independence

- Preserve and promote objectivity
- Develop and adopt quality standards
- Promote use of robust set of appropriate methods
- Safeguard the independence of the evaluation functions

Transparency

 Consult with Congress and other stakeholders

 Disseminate accountability findings in broad public and timely manner

 Create clearing houses and encourage secondary analyses

Implications for Environmental Evaluation

- Attending to a range of designs and methods, fit to the various aspects of context
- Recognizing the importance of evaluation throughout a program/policy life-cycle
- Fostering capacity building for individuals and organizations
- Promoting a culture of evaluation and creating demand